# 2024-2028 PENN HILLS CAPITAL IMPROVEMENTS PROGRAM <br> Draft August 23, 2023 



## THE PENN HILLS CAPITAL IMPROVEMENTS PROGRAM:

On September 18, 2023, the Mayor and Council of the Municipality of Penn Hills held a public hearing to receive input on the 2024-2028 Capital Improvements Program. This public hearing was followed by a resolution to approve the Capital Improvements Program as listed below. The Penn Hills Capital Improvements Program is a useful tool for the future growth of Penn Hills and preparation of the 2024 Annual Budget.

The Penn Hills Charter requires that the Capital Improvements Program be adopted in September followed by the adoption of the Annual Budget in December. It is the intent of the Charter that Mayor and Council adopt long range plans and objectives for the orderly growth of the Municipality. The plan provides a link between the Municipality's Comprehensive Plan and the Annual Budget. These plans and objectives are prepared for public review in the form of the Annual Capital Improvements Program. The Capital Improvements Program represents the longrange expenditures for street reconstruction, recreation, sanitary sewers, storm sewers and equipment with a useful life greater than two years for the next 5 years.

In preparation of the annual budget, Department Directors begin to assess proposed expenditures and projects for the coming year. The Capital Program is a useful tool in the preparation of the annual budget. The total Funding Sources and Department expenses are located on the first page of the Capital Program. As a result, the first page illustrates the total Capital Program for all departments, the funding sources and the current shortfalls in funding where projects may need to be extended over a longer period of time or additional funds obtained through grants or an increase in the Capital Fund. Each Department's proposed expenses are then listed below with individual line items. Street reconstruction for example is located in the Public Works Department on one line. With the addition of CDBG Street Reconstruction below, the total Street Reconstruction Capital Budget is $\$ 6,083,333.00$ over the next 5 years.

The list of projects and vehicles is fairly conservative and represents the basic needs of each department. Department Directors submit a realistic list of items and vehicles necessary to maintain the current fleet. The intent is to grow the Capital Fund over time. The current capital program is funded with a $\$ 500,000.00$ commitment from Mayor and Council. During budget time in coming months, perhaps Mayor and Council will increase the contribution to the Capital Fund.

For 2021, 2022 and 2023 the Capital Program received an injection of stimulus funding from the American Rescue Plan. A significant amount of the stimulus funding was expended on Capital Improvements including park improvements, building safety, continued improvements for the sanitary sewer system, stormwater improvements, waterlines and other utilities.

One could imagine a time when a large project might be placed in the Capital Program like a recreation complex or sewage treatment plant. We have built a new library, public works garage and municipal building. Perhaps there is a recreation complex in Penn Hills' future. It would be listed in the Capital Program and then we would seek out additional funding sources to balance the projects and funding sources to pay for it. This is a working document that will be updated as additional grants and projects arise.

## BUILDING IMPROVEMENTS:

Building Security Improvements will continue into 2024 utilizing various funding sources for the Government Center, Library, Senior Service Center and other public buildings. The COVID-19 pandemic revealed a lack of security and social distancing for the safety of both municipal employees and the public. In addition, general security for the building was lacking in the original design.

Security Improvements will allow the public to interact with municipal employees more safely and efficiently while adding additional security to municipal owned buildings.

## STREET IMPROVEMENTS:

Penn Hills received a Grant from the State of Pennsylvania Multimodal Transportation Fund for $\$ 3,000,000.00$ in 2019 an additional Multi-Modal Grant for $\$ 2,500,000.00$ in 2020. for street reconstruction and other transportation improvements. These funds combined with matching funds from Penn Hills and the Community Development Program will result in \$6,083,333.00 in street reconstruction and transportation improvements over the next five years. Penn Hills will submit another application for Multi-Modal and other sources of funding in 2024 and beyond to continue with the robust street reconstruction program.


## SIDEWALKS:

The Planning Department will continue to require the construction of sidewalks when new private development takes place. As new opportunities materialize, the municipality would hope for new sidewalks on Frankstown, Rodi, Saltsburg and Universal, particularly where new sidewalks would fill missing links and promote higher pedestrian activity. The Municipality of Penn Hills received a Federal grant in 2023 with a focus on the Rodi Road Corridor for the completion of missing sidewalk links, accessible ramps, repair of existing sidewalks, installation of crossing improvements and other activities to improve the safety of Rodi Road for pedestrians.

## PUBLIC WORKS:

Besides the Street reconstruction projects described above, the Department of Public Works is expected to undertake other major capital projects in 2023 and 2024 with the Miscellaneous Storm Sewer Repair projects on Southern, Joan, and Bridge Repair on Old William Penn and South McCully.

In the coming years covered by the Capital Program the Public Works Department has requested funding to purchase a supervisor vehicle, one 5-ton truck and plow per year to keep the fleet in working order, a $3 / 4$ ton pickup truck, an asphalt roller, and a bucket truck to replace existing older vehicles in the Department of Public Works fleet. In addition, they intend to purchase a woodchipper to replace the existing woodchipper that has come to the end of its useful life. Penn Hills received a DEP grant in 2022 for the purchase of a 5-ton truck, front loader and backhoe. The front loader and backhoe will be delivered in 2023. We will apply for another grant to purchase the proposed woodchipper.

Future capital Improvements include additional storm sewer work, increased funding for streets, sidewalks including missing links on Rodi Road and improvements to Old William Penn Highway.


## GREEN LIGHT GO \& AUTOMATED RED-LIGHT ENFORCEMENT (ARLE) TRAFFIC LIGHT GRANT PROGRAM:

Traffic signals are owned and maintained by the Municipality of Penn Hills. Traffic signal upgrades are an important part of the Capital Improvements Program and provide updated signals for the control of traffic and safety of vehicular and pedestrian traffic. Penn Hills was awarded an Automated Red-Light Enforcement (ARLE) Traffic Light Grant Program grant in the amount of $\$ 328,803.00$ to fund the upgrades at the intersection of Frankstown, Shenandoah and Spring Grove in 2022. Penn Hills provided a cash match for this project in the amount of $\$ 28,000.00$ for a total project cost of $\$ 356,803.00$. The project was completed in the spring of 2023.


The $\$ 28,000$ cash match was provided with funds from Penn Hills Community Development Block Grant CDBG program. ADA curbs were installed on four corners of the intersection. The installation of ADA curb ramps are an eligible project under the HUD CDBG guidelines and Penn Hills is proposing to provide a cash match of $\$ 28,000.00$. The Planning Department uses CDBG funding to leverage grant funds when available.

Penn Hills received an ARLE Traffic Light Grant to fund upgrading the traffic signals and equipment at the intersection of Frankstown/Coal Hollow and Beulah Road in the amount of $\$ 565,292.00$ in 2023. This project was funded $100 \%$ by ARLE. This project is in the design stage and will be completed in 2024.

An additional ARLE application has been submitted to fund and upgrade the traffic signals and equipment at the intersection of Sandy Creek/Coal Hollow and Verona Road in the amount of $\$ 498,371.50$. If awarded, this project will be completed in 2026.

The announcement for the funding of this grant is typically announced by PennDOT in December. If awarded this project will be funded with $100 \%$ ARLE funds. No cash match is required. The grant will provide upgraded equipment that will consist of the installation of new mast arms with new vehicular signal heads including retroreflective backplates, new pedestrian signal heads, and new controllers and cabinets with new wiring. The replacement of new signals and equipment at these two intersections is greatly needed. The outdated and failing equipment will be replaced with new equipment that will improve the safety for vehicular and pedestrian travel through these heavily travelled intersections.

A typical traffic light project includes the removal of traffic control equipment that is outdated and in poor condition. The installation of new energy efficient traffic control equipment. The new equipment includes the following: post mounted signs, structural mounted signs, traffic signal supports, new mast arms, controllers, signal cable, junction box, LED pedestrian signal head, pedestrian push button and vehicular signal heads, digital wave radar detection unit and an acoustic preemption system for emergency vehicles, new junction box and electrical service and also an uninterruptible power supply, (UPS) will be installed.

## RECREATION:

The Department of Parks and Recreation oversees the stewardship and development of 385 acres of recreational open space. There are 10 parks with playground and recreation equipment, a skatepark and dog park. The Assistant Superintendent of Public Works and Recreation Director proposes miscellaneous recreation and accessibility improvements to local parks utilizing local funding, matching funds from the State, stimulus funds and other grants. Each of the parks is unique and has its own opportunities for recreation and open space.

In 2023, the Recreation Department installed new accessible pavilions, picnic tables, parking pads and accessible ramps at Universal Park providing accessible access to all residents of Penn Hills with the assistance of a grant from the Pennsylvania Department of Conservation and Natural Resources. Future improvements will include the installation of new accessible picnic tables an grills.

In addition, the Recreation Department installed new playground equipment at Ross,
 and Meadow Parks with new playground equipment and safety surfaces. Future years will include the installation of new playground equipment and safety surfaces at Penn View and Lee Parks.


Pickleball courts are in high demand throughout the region. Future years of the Capital Program will include pickleball courts at Duff Park and other locations yet to be determined. In addition, the Recreation Department is proposing to install an accessible playground at Penn Hills Park, new paving at Universal Park a splash pad a Turner Friendship Park, and improvements to the skatepark and dog park.

The splashpad at Turner Friendship Park has been a long time in the making. This exciting project will add a water feature to the many activities offered by Penn Hills Recreation and provide fun for all ages and abilities during hot summer days.

Universal and Penn Hills Community Park receive the highest number of participants throughout the season. Universal Park is proposed to receive repaving of parking and access roads as well as the installation of accessible restrooms and a new concession stand. Once complete Universal and Penn Hills Park will provide recreational opportunities to all Penn Hills Residents with all abilities.

## WATER POLLUTION CONTROL:

In 1998, a Federal Consent Decree was negotiated and signed. This Consent Decree required numerous actions to be taken to improve the Penn Hills sewer system. The Municipality submitted a Plan of Actions to the DEP on March 29, 1999, in accordance with the requirements of the Consent Decree and subsequently completed all of the required actions.

In 2008, the Federal Consent Decree was dismissed, and the Municipality entered into a Consent Order and Agreement (COA) with the PA DEP. The consent order was similar to those entered into with other ALCOSAN serviced communities. The consent order required internal sewer televising, manhole inspections, structure dye testing and hydraulic analysis of the entire Penn Hills sewage collection system as well as completion of certain capital projects. By 2016, under the COA, all of the structures in the Penn Hills were dye tested to eliminate illegal storm water connections and all sewer lines had been televised to determine where repairs were required. Repair of the problem sewer areas discovered by the sewer televising was then initiated.

In February 2016, Penn Hills executed a First Amendment with the PA DEP terminating the 2008 COA. Concurrently, the Municipality entered into a Phase I COA with the PA DEP which contained a limited scope of obligations which include conducting a source reduction study and a demonstration project. The Phase I COA was completed and expired in 2018.

In October 2019, the Municipality entered into an Administrative Consent Order (ACO) with the Allegheny County Health Department (ACHD) for violations at the Plum Creek Sewage Treatment Plant. The corrective actions outlined include the replacement of existing UV disinfection unit and controls upgrades for the Jodie Lane Equalization Facility. These projects were completed in the summer of 2022. All terms and conditions of the Administrative Consent Order were met, and the ACHD approved the termination of the ACO.

Since 2008, the Municipality has spent over $\$ 23$ million on sewer improvements. This does not include the many millions of dollars spent complying with the prior 1998 Federal Consent Decree.

The Capital Plan presented shows $\$ 28$ + million in funding over the next five years to comply with the requirements of the WPCD Operation and Maintenance (O\&M) Plan including continued sewer repairs, major sewer upgrade projects and closed-circuit sewer televising. New grant funding opportunities will be persistently requested to supplement these costs. Penn Hills is currently in full compliance with the consent decrees and Administrative Orders and is expected to continue this full compliance.

Highlights of the 2024 Capital Program includes manhole to manhole liners of 2,100 +/- linear feet of the sewer lines, sealing existing manholes, and repairing/sealing the tap connection on affected laterals. Other projects include: yearly required O\&M compliance, purchasing one new Jet truck,

facility wide SCADA upgrade, Plum Creek Wastewater Treatment Plant stormwater mitigation / new pumps / upgrade ventilation system / replace grit removal system; Consent Order (get caught up on outstanding spot liners from back-log), concrete work at various facilities, roof replacement at various facilities, Gascola air handler, new alarm system, key fobs and security cameras various facilities, exposed sewer (Outlook and Gascola) door replacements, and lighting upgrades. It should be noted that this list does not include professional service fees. Lead time and pricing for these projects are also largely increasing. This does not include emergencies throughout the year that may arise.

Approximately $\$ 4$ million dollars’ worth of additional projects are unfunded that WPCD would like to include in the above list. Projects include the Rosedale sewer project, adding a sewer line(s) to Duff Road, and adding a sewer line to Nadine Road.

## PLANNING DEPARTMENT:

Penn Hills partnered with Oakmont, Verona and Plum on an Active Allegheny Grant to fund a feasibility study for a Verona, Oakmont, Penn Hills, Plum Trail Connector that would connect the Allegheny Riverfront to Boyce Park. The study was completed in the Spring of 2020. The study is useful in our efforts to apply for additional funding for land acquisition, development and construction; and is available on the Penn Hills website.

The proposed trail will begin at Steel City Rowing and pass by Riverside Park in Verona, Creekside Park in Oakmont, Penn Hills and Milltown Parks in Penn Hills and then on to Plum Creek Park to Boyce Park in Plum. Penn Hills recently acquired a mile of abandoned railroad right of way land for the trail in the vicinity of Milltown Community Park and Oakmont acquired several miles of railroad right of way in Oakmont and Plum. Penn Hills received a $\$ 1,173,000.00$ Trail Development Fund Grant in 2022 for the design and engineering for the entire 14 mile trail. In 2023, the Planning Department received an additional \$70,000.00 grant for the Milltown Portion of the Trail from the Commonwealth Financing Authority. In addition, the Planning Department applied for a grant from the Pennsylvania Department of Conservation and Natural Resources for
 the construction of the Milltown portion of the trail. We will continue to pursue state and federal funding opportunities for all portions of the trail.

Relying on state and federal money we continue to propose long range plans to acquire riverfront property for a bikeway, trail, boat access ramp, and riverfront park in addition to the trail to Boyce Park. We will continue to apply for grants throughout the years of the Capital Program for both acquisition and development funds if an opportunity emerges. The Penn Hills Planning and Recreation Departments will continue to work with the Fish and Boat Commission, local community groups and organizations, and the Friends of the Riverfront towards this effort.

## THE COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM:

Approximately 3.5 million dollars is projected to become available over the next five years for the Penn Hills Community Development Program. FY2024 will be the 50th year for a Penn Hills CDBG Program. It is $100 \%$ federally funded. CDBG hearings will take place in March and Mayor and Council will adopt the CDBG Action Plan and budget separately from the Capital Program and Capital Budget in June of 2024. The CDBG Program funds a wide variety of projects designed to benefit low- and moderate-income residents of Penn Hills. The low/mod areas include block groups where greater than $51 \%$ of the residents are low income. They are highlighted in yellow on the adjacent map. Current Capital Improvements include Street Reconstruction, accessibility Improvements at the Lincoln Road MultiPurpose Center, the Penn Hills Senior Citizen’s Center, and the William McKinley Citizen’s Center.


## FUTURE UNFUNDED ACTIVITIES:

There are several projects that are proposed but unfunded and not listed in the 2024-2028 Capital Improvements Program. These are projects that are currently being discussed, proposed and where grants have been applied for, but the outcome is unknown and therefore are not included in the Capital Program.

These projects include:

- $\$ 2,500,000.00$ for an addition to the EMS Facility for the construction of additional garages, a wash bay and mechanic's bay.
- $\$ 700,000.00$ for a Multi-Use Mobile Emergency Command Vehicle.
- $\$ 2,000,000.00$ for improvements to the Penn Hills Library as outlined in the Penn Hills Library Feasibility Study dated $12 / 01 / 2021$ to provide a fully accessible building, welcoming and inclusive spaces, flexible design, maximize service delivery and promote healthy safe environments.
- $\$ 675,541.96$ for the construction of the 1.3-mile Milltown portion of the 14-mile VOPP Trail from Allegheny River Boulevard to Boyce Park.
- \$3,900,000.00 in Multi-Modal Funding for additional street reconstruction
- $\$ 1,000,000.00$ for the reconstruction of Old William Penn Highway.

These projects are proposed, but unfunded. Once funded they will be added to the Capital Improvements Program.

## CONCLUSION:

This year’s 2024-2028 Capital Program is funded by the 2024 General Fund, balances from the 2023 Capital Fund, previous bond issues, the sewer fund, and state and federal grants. Funds for proposed 2024 projects are currently available or actively being sought and acquired. The projects for 2025-2028 are not funded. A review of the Capital Program illustrates a $\$ 24,000,000.00$ gap in funding. This was significantly lower in recent years as a result of the American Rescue Plan funding; however, proposed project in future years are dependent upon future state and federal grants, new bonds, or other unknown sources of revenue.
2024-2028 MUNICIPALITY OF PENN HILLS CAPITAL IMPROVEMENT PROGRAM
August 23, 2023
2024-2028 MUNICIPALITY OF PENN HILLS CAPITAL IMPROVEMENT PROGRAM
August 23, 2023

| 2024 | 2025 | 2026 | 2027 | 2028 |
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| \$52,000 |  |  |  |  |
|  | \$700,000 |  |  |  |
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| \$80,000 |  | \$175,000 |  |  |
| \$50,000 | \$50,000 | \$50,000 | \$50,000 | \$50,000 |
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| \$2,725 | \$2,725 | \$2,725 | \$2,725 | \$2,725 |
| \$353,573 | \$10,000 | \$498,372 | \$5,450 | \$5,450 |
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2024-2028 MUNICIPALITY OF PENN HILLS CAPITAL IMPROVEMENT PROGRAM

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| REPLACE IN 2026 |  |  |  |  |  |  |
| DEPARTMENT VEHICLE \# | VEH NO | PLATE NO | YEAR, MAKE, AND MODEL | DATE ACQUIRED | MILES | EST. COST |
| Department of Public Works | 37662 | MG7857K | 5TON TRUCK AND PLOW | 2003 |  | \$154,000 |
|  |  |  |  |  |  |  |
| Parks and Recreation | 1189 |  | 2013 SILVERADO | 2013 |  | \$35,000 |
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| Water Pollution Payment/Vehicles |  |  |  |  |  | \$100,000 |
|  |  |  |  |  |  |  |
| EMS New Ambulance \#384 Pmt 5 | 87014 | MG5266D | 2008 FORD AMBULANCE | 2008 |  | \$350,000 |
|  |  |  |  |  |  |  |
| Re-Chassis Medic \#382 |  |  |  |  |  | \$250,000 |
|  |  |  |  |  |  |  |
| Police \#03 |  |  | 2015 FORD INTERCEPTOR | 2015 |  | \$40,000 |
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| Police \#04 |  | MG9810G | 2020 FORD INTERCEPTOR | 2020 |  | \$40,000 |
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| Police \#29 |  | MG9322J | 2021 FORD INTERCEPTOR | 2021 |  | \$40,000 |
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| Police \#30 |  | MG9321J | 2021 FORD INTERCEPTOR | 2021 |  | \$40,000 |
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| Police \#32 |  | MG6753K | 2021 FORD INTERCEPTOR | 2021 |  | \$40,000 |
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| Police \#37 |  | MG6269H | 2021 FORD INTERCEPTOR | 2021 |  | \$40,000 |
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| 2024-2028 FLEET ROTATION PLAN |  |  |  |  |  |  |
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| REPLACE IN 2027 |  |  |  |  |  |  |
| DEPARTMENT VEHICLE \# | VEH NO | PLATE NO | YEAR , MAKE, AND MODEL | DATE ACQUIRED | MILES | EST. COST |
| Department of Public Works | 82336 | MG3520A | 5TON TRUCK AND PLOW | 2007 |  | \$154,000 |
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| Water Pollution Payment/Vehicles |  |  |  |  |  | \$90,000 |
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| Re-Chassis Medic \#383 |  |  |  |  |  | \$225,000 |
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| Police \#05 |  | MG9811G | 2019 FORD INTERCEPTOR | 2020 |  | \$41,500 |
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| Police Investigation \#13 |  | GHE7071 | 2022 FORD INTERCEPTOR | 2022 |  | \$41,500 |
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| Police Investigation \#14 |  |  | 2022 FORD INTERCEPTOR | 2022 |  | \$41,500 |
|  |  |  |  |  |  |  |
| Police Investigation \#16 |  | JKH3459 | 2022 FORD INTERCEPTOR | 2022 |  | \$41,500 |
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| Police Investigation \#17 |  | GLB9201 | 2022 FORD INTERCEPTOR | 2022 |  | \$41,500 |
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| Police \#34 |  |  | 2021 FORD INTERCEPTOR | 2021 |  | \$41,500 |
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| 2024-2028 FLEET ROTATION PLAN |  |  |  |  |  |  |
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| REPLACE IN 2028 |  |  |  |  |  |  |
| DEPARTMENT VEHICLE \# | VEH NO | PLATE NO | YEAR , MAKE, AND MODEL | DATE ACQUIRED | MILES | EST. COST |
| Department of Public Works | 4523 |  | 5TON TRUCK AND PLOW | 2008 |  | \$154,000 |
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| Water Pollution Payment/Vehicles |  |  |  |  |  | \$95,000 |
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| Police \#01 |  | KBL6591 | 2022 FORD INTERCEPTOR | 2022 |  | \$43,000 |
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| Police Investigation \#10 |  | JHH9421 | 2022 FORD INTERCEPTOR | 2022 |  | \$43,000 |
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| Police Investigation \#11 |  | JCH9802 | 2022 FORD INTERCEPTOR | 2022 |  | \$43,000 |
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| Police Investigation \#12 |  | HPB9719 | 2022 FORD INTERCEPTOR | 2022 |  | \$43,000 |
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| Police \#21 |  | MG4829G | 2020 FORD INTERCEPTOR | 2023 |  | \$43,000 |
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| Police \#22 |  | MG4830G | 2020 FORD INTERCEPTOR | 2023 |  | \$43,000 |
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| Police \#33 |  | MG6268H | 2021 FORD INTERCEPTOR | 2021 |  | \$43,000 |
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| Police \#35 |  | MG4214J | 2023 FORD INTERCEPTOR | 2023 |  | \$43,000 |
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| Police \#36 |  | MG4830G | 2020 FORD INTERCEPTOR | 2020 |  | \$43,000 |
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| Police \#38 |  | MG4216J | 2020 FORD INTERCEPTOR | 2023 |  | \$43,000 |
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| Police \#39 |  | MG4217J | 2020 FORD INTERCEPTOR | 2020 |  | \$43,000 |
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| TOTAL |  |  |  |  |  | \$722,000 |

