
SPECIAL TOPICS

11. AID TO STATE AND LOCAL GOVERNMENTS

The analysis in this chapter focuses on Federal spending that is provided to State and local governments, U.S. territories, and American Indian Tribal governments to help fund programs administered by those entities. This type of Federal spending is known as Federal financial assistance, primarily administered as grants.

In 2020 the Federal Government spent \$829 billion on aid to State, local, tribal and territorial governments. Spending on grants was 4 percent of GDP in 2020. These funds support activities that touch every American, such as education, transportation infrastructure, workforce initiatives, community development, and homeland security.

The Budget provides \$1.1 trillion in outlays for aid to State, local, tribal and territorial governments in 2022, an increase of 7 percent from spending in 2021, which is estimated to be \$1 trillion. Total Federal grant spending to State and local governments is estimated to be 5 percent of GDP in 2022.

Background and Analysis

Federal grants are authorized by the Congress in statute, which then establishes the purpose of the grant and how it is awarded. Most often Federal grants are awarded as direct cash assistance, but Federal grants can also include in-kind assistance—non-monetary aid, such as commodities purchased for the National School Lunch Program—and Federal revenues or assets shared with State and local governments.

In its 2020 State Expenditure Report, the National Association of State Budget Officers (NASBO) reports that 14 percent of total State spending, which is estimated to be about \$2.26 trillion¹ in State fiscal year² 2020 came from Federal funds. “Overall, total state expenditures (including general funds, other state funds, bonds and federal funds) increased 3.2 percent in 2018, 5.1 percent in fiscal 2019 and are estimated to have grown 7.7 percent in fiscal 2020.”³

Table 11-1, below, shows Federal grants spending by decade, actual spending in 2020, and estimated spending in 2021 and 2022. Table 11-2 shows the Budget’s funding level for grants in every Budget account, organized by functional category, BEA category, and by Federal Agency.

The Federal budget classifies grants by general area or function. Of the total proposed grant spending in

2022, 56 percent is for health programs, with most of the funding for Medicaid. Beyond health programs, 15 percent of Federal aid is estimated to go to income security programs; 8 percent to transportation programs; 12 percent to education, training, and social services; and 9 percent for all other functions.

The Federal budget also classifies grant spending by BEA category—discretionary or mandatory.⁴ Funding for discretionary grant programs is determined annually through appropriations acts. Outlays for discretionary grant programs account for 31 percent of total grant spending in 2020. Funding for mandatory programs is provided directly in authorizing legislation that establishes eligibility criteria or benefit formulas; funding for mandatory programs usually is not limited by the annual appropriations process. Outlays for mandatory grant programs account for 69 percent of total grant spending in 2020. Section B of Table 11-1 shows the distribution of grants between mandatory and discretionary spending.

Since much of this budget authority will outlay in future fiscal years, the increase in outlays in 2022 is considerably smaller than will increase over the next couple years. In 2022, grants provided from discretionary funding are estimated to have outlays of \$360 billion, an increase of roughly one percent from 2021. The three largest discretionary programs in 2022 are estimated to be Federal-aid Highways programs, with outlays of \$46 billion; Tenant Based Rental Assistance, with outlays of \$30 billion; and Education for the Disadvantaged (Title 1), with outlays of \$56 billion.⁵

In 2022, outlays for mandatory grant programs are estimated to be \$751 billion, an increase of 8 percent from spending in 2021, which is estimated to be \$695 billion. Medicaid is by far the largest mandatory grant program with estimated outlays of \$571 billion in 2022. After Medicaid, the three largest mandatory grant programs by outlays in 2022 are: Child Nutrition programs, which include the School Breakfast Program, the National School Lunch Program and others, \$32 billion; the Temporary Assistance for Needy Families program, \$17 billion; and the Children’s Health Insurance Program, \$17 billion.⁶

Federal spending by State for major grants, including the programs mentioned above, may be found on the OMB website at www.whitehouse.gov/omb/Analytical-Perspectives/. This supplemental material includes two

¹ “2020 State Expenditure Report.” National Association of State Budget Officers, 2020. p. 1.

² According to “The Fiscal Survey of States” published by the National Association of State Budget Officers (Fall 2019, p. VI), “Forty-six States begin their fiscal years in July and end them in June. The exceptions are New York, which starts its fiscal year on April 1; Texas, with a September 1 start date; and Alabama and Michigan, which start their fiscal years on October 1.”

³ “2020 State Expenditure Report.” National Association of State Budget Officers, 2010. p. 2.

⁴ For more information on these categories, see Chapter 6, “Budget Concepts,” in this volume.

⁵ Obligation data by State for programs in each of these budget accounts may be found in the State-by-State tables included with other Budget materials on the OMB website.

⁶ Obligation data by State for programs in each of these budget accounts may be found in the State-by-State tables included with other budget materials on the OMB web site.⁷ <https://www.cfo.gov/wp-content/uploads/2021/Managing-for-Results-Performance-Management-Playbook-for-Federal-Awarding-Agencies.pdf>.

tables that summarize State-by-State spending for major grant programs, one summarizing obligations for each program by agency and bureau, and another summarizing total obligation across all programs for each State, followed by 45 individual tables showing State-by-State obligation data for each grant program. The programs shown in these State-by-State tables cover 95 percent of total grants to State and local governments.

In 2020 and 2021, the Federal government provided significant financial assistance to State, local, tribal and territorial governments to help them respond to the health and economic crises caused by the COVID-19 pandemic. Most recently, the American Rescue Plan Act of 2021 (ARP) included funding to set up community vaccination sites, scale up testing and tracing, eliminate supply shortage problems, invest in high-quality treatments, and address disparities in obtaining quality healthcare.

The Administration is committed to effective implementation and strong stewardship of these ARP funds. To support this effort, on March 19 OMB issued M-21-20 to provide guidance to Federal agencies on the equity and accountability requirements for the Federal assistance programs in the Act. OMB has also worked to provide temporary emergency administrative relief to Federal agencies and recipients for the administration of grants and cooperative agreements. Going forward, the Administration will continue to take proactive steps to foster accountability, performance, and public trust in these ARP programs, while implementing sound financial management of these resources.

OTHER SOURCES OF INFORMATION ON FEDERAL GRANTS

A number of other sources provide State-by-State spending data and other information on Federal grants, but may use a broader definition of grants beyond what is included in this chapter.

The website [Grants.gov](https://www.grants.gov) is a primary source of information for communities wishing to apply for grants and other financial assistance. [Grants.gov](https://www.grants.gov) hosts all competitive open notices of opportunities to apply for Federal grants.

The *System for Award Management* hosted by the General Services Administration contains detailed Assistance Listings (formerly known as the Catalog of Federal Domestic Assistance) of grant and other assistance programs; discussions of eligibility criteria, application procedures, and estimated obligations; and related information. The *Assistance Listings* are available on the internet at <https://beta.sam.gov>.

Current and updated grant receipt information by State and local governments and other non-Federal entities can be found on [USASpending.gov](https://www.usaspending.gov). This public website includes additional detail on Federal spending, including contract and loan information.

The Federal Audit Clearinghouse maintains an online database (<https://harvester.census.gov/facweb/>) that provides public access to audit reports conducted under OMB guidance located at 2 CFR part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Information is available for each audited entity, including the amount of Federal money expended by program and whether there were audit findings.

The Bureau of Economic Analysis, in the Department of Commerce, produces the monthly *Survey of Current Business*, which provides data on the National income and product accounts (NIPA), a broad statistical concept encompassing the entire economy. These accounts, which are available at [bea.gov/national](https://www.bea.gov/national), include data on Federal grants to State and local governments.

In addition, information on grants and awards can be found through individual Federal Agencies' websites:⁷

⁷<https://www.cfo.gov/wp-content/uploads/2021/Managing-for-Results-Performance-Management-Playbook-for-Federal-Awarding-Agencies.pdf>.

- USDA Current Research Information System, <https://cris.nifa.usda.gov>/DOD Medical Research Programs, <https://cdmrp.army.mil/search.aspx>
- Department of Education, Institute of Education Sciences, Funded Research Grants and Contracts, <https://www2.ed.gov/fund/grants-apply.html>
- Department of Health and Human Services (HHS) Grants, <https://www.hhs.gov/grants/grants/index.html>
- HHS Tracking Accountability in Government Grants System (TAGGS), <https://taggs.hhs.gov/Advanced-Search.cfm>
- National Institutes of Health (NIH) Grants and Funding, <https://grants.nih.gov/funding/index.htm>
- Department of Housing and Urban Development Grants, https://www.hud.gov/program_offices/spm/gmomgmt/grantsinfo
- Department of Justice Grants, <https://www.justice.gov/grants>
- Department of Labor Employment and Training Administration (ETA), Grants Awarded, https://www.doleta.gov/grants/grants_awarded.cfm
- Department of Transportation Grants, <https://www.transportation.gov/grants>
- Environmental Protection Agency (EPA), <https://www.epa.gov/grants>
- National Library of Medicine (NLM), Health Services Research Projects in Progress (HSRProj), https://wwwcf.nlm.nih.gov/hsr_project/home_proj.cfm
- National Science Foundation (NSF) Awards, <https://www.nsf.gov/awardsearch/>
- Small Business Innovation Research (SBIR) and Small Business Technology Transfer (STTR) Awards, <https://www.sbir.gov/sbirsearch/award/all>

Table 11-1. TRENDS IN FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS
(Outlays in billions of dollars)

	Actual									Estimate	
	1960	1970	1980	1990	2000	2005	2010	2015	2020	2021	2022
A. Distribution of grants by function:											
Natural resources and environment	0.1	0.4	5.4	3.7	4.6	5.9	9.1	7.0	7.2	6.7	20.7
Agriculture	0.2	0.6	0.6	1.1	0.7	0.9	0.8	0.7	0.8	0.8	1.5
Transportation	3.0	4.6	13.0	19.2	32.2	43.4	61.0	60.8	69.3	73.9	87.8
Community and regional development	0.1	1.8	6.5	5.0	8.7	20.2	18.9	14.4	52.5	80.3	46.6
Education, training, employment, and social services	0.5	6.4	21.9	21.8	36.7	57.2	97.6	60.5	67.9	99.5	133.5
Health	0.2	3.8	15.8	43.9	124.8	197.8	290.2	368.0	493.4	582.9	625.7
Income security	2.6	5.8	18.5	36.9	68.7	90.9	115.2	101.1	118.2	166.9	168.2
Administration of justice .....	.....	0.0	0.5	0.6	5.3	4.8	5.1	3.7	9.4	10.7	8.6
General government	0.2	0.5	8.6	2.3	2.1	4.4	5.2	3.8	4.3	3.7	3.7
Other	0.0	0.1	0.7	0.8	2.1	2.6	5.3	4.3	6.1	14.1	15.0
Total	7.0	24.1	91.4	135.3	285.9	428.0	608.4	624.4	829.1	1,039.5	1,111.2
B. Distribution of grants by BEA category:											
Discretionary	N/A	10.2	53.4	63.5	116.7	182.3	247.4	189.6	259.4	344.1	360.2
Mandatory	N/A	13.9	38.0	71.9	169.2	245.7	361.0	434.7	569.7	695.4	751.0
Total	7.0	24.1	91.4	135.3	285.9	428.0	608.4	624.4	829.1	1,039.5	1,111.2
C. Composition:											
Current dollars:											
Payments for individuals	2.6	9.1	20.5	77.4	186.5	278.8	391.4	463.4	608.6	711.0	773.4
Physical capital ¹	3.3	7.1	13.5	27.2	48.7	60.8	93.3	77.2	85.3	96.0	122.8
Other grants	1.1	7.9	25.0	30.7	50.7	88.4	123.7	83.7	135.2	232.5	215.0
Total	7.0	24.1	91.4	135.3	285.9	428.0	608.4	624.4	829.1	1,039.5	1,111.2
Percentage of total grants:											
Payments for individuals ¹	37.4%	37.7%	22.5%	57.2%	65.3%	65.1%	64.3%	74.2%	73.4%	68.4%	69.6%
Physical capital ¹	47.3%	29.3%	14.8%	20.1%	17.0%	14.2%	15.3%	12.4%	10.3%	9.2%	11.1%
Other grants	15.3%	33.0%	27.4%	22.7%	17.7%	20.7%	20.3%	13.4%	16.3%	22.4%	19.4%
Total	100.0%	100.0%	64.7%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Constant (FY 2012) dollars:											
Payments for individuals ¹	16.0	44.0	69.9	123.4	239.6	322.6	408.5	447.9	546.6	625.8	667.0
Physical capital ¹	25.1	40.1	45.8	48.0	71.9	77.8	98.5	73.4	73.0	80.4	100.0
Other grants	13.7	67.6	139.0	67.5	77.6	111.1	130.5	78.4	115.2	193.7	174.2
Total	54.8	151.7	254.7	238.9	389.1	511.6	637.6	599.7	734.9	899.8	941.2
D. Total grants as a percent of:											
Federal outlays:											
Total	7.6%	12.3%	15.5%	10.8%	16.0%	17.3%	17.6%	16.9%	12.7%	14.3%	18.5%
Domestic programs ²	18.0%	23.2%	22.2%	17.1%	22.0%	23.5%	23.4%	21.2%	15.0%	16.4%	22.1%
State and local expenditures	14.2%	19.4%	26.4%	18.0%	21.0%	22.9%	25.6%	23.9%	27.0%	N/A	N/A
Gross domestic product	1.3%	2.3%	3.3%	2.3%	2.8%	3.3%	4.1%	3.4%	3.9%	4.7%	4.7%
E. As a share of total State and local gross investments:											
Federal capital grants	24.1%	24.6%	20.7%	21.0%	21.3%	21.2%	26.8%	21.9%	19.1%	N/A	N/A
State and local own-source financing	75.9%	75.4%	79.3%	79.0%	78.7%	78.8%	73.2%	78.1%	80.9%	N/A	N/A
Total	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%		

N/A: Not available at publishing.

¹ Grants that are both payments for individuals and capital investment are shown under capital investment.

² Excludes national defense, international affairs, net interest, and undistributed offsetting receipts.

Table 11–2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Energy						
Discretionary:						
Department of Energy:						
Energy Programs:						
Energy Efficiency and Renewable Energy	387	404	863	296	325	511
Mandatory:						
Department of Energy:						
Energy Programs:						
Energy Efficiency and Renewable Energy .....	.....	.....	17,300	.....	.....	5,790
Tennessee Valley Authority:						
Tennessee Valley Authority Fund	528	508	492	528	508	492
Total, mandatory	528	508	17,792	528	508	6,282
Total, Energy	915	912	18,655	824	833	6,793
Natural Resources and Environment						
Discretionary:						
Department of Agriculture:						
Farm Service Agency:						
Grassroots Source Water Protection Program	7	7	7	7	7	7
Natural Resources Conservation Service:						
Watershed Rehabilitation Program	11	41	.....	16	46	51
Watershed and Flood Prevention Operations	294	726	148	174	428	88
Forest Service:						
State and Private Forestry	222	219	255	211	420	471
Department of Commerce:						
National Oceanic and Atmospheric Administration:						
Operations, Research, and Facilities	109	107	151	107	105	148
Pacific Coastal Salmon Recovery	65	65	65	62	92	80
Department of the Interior:						
Office of Surface Mining Reclamation and Enforcement:						
Regulation and Technology	69	43	65	64	58	63
Abandoned Mine Reclamation Fund	115	115	165	50	90	106
United States Geological Survey:						
Surveys, Investigations, and Research	7	8	8	7	7	8
United States Fish and Wildlife Service:						
Cooperative Endangered Species Conservation Fund	36	30	43	66	32	44
State Wildlife Grants	68	72	82	62	67	78
National Park Service:						
National Recreation and Preservation	71	74	75	61	85	81
Land Acquisition and State Assistance	140	-23	.....	35	90	139
Historic Preservation Fund	119	144	152	82	152	218
Department-Wide Programs:						
Energy Community Revitalization Program .....	.....	.....	169	.....	.....	17
Environmental Protection Agency:						
State and Tribal Assistance Grants	4,546	4,344	5,130	4,019	2,842	3,649
Hazardous Substance Superfund	250	250	250	244	244	254
Leaking Underground Storage Tank Trust Fund	83	84	83	88	76	79
Total, discretionary	6,212	6,306	6,848	5,355	4,841	5,581
Mandatory:						
Department of Agriculture:						
Farm Service Agency:						
Grassroots Source Water Protection Program .....	.....	.....	.....	5	.....	.....
Department of Commerce:						

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
National Oceanic and Atmospheric Administration:						
Gulf Coast Ecosystem Restoration Science, Observation, Monitoring, and Technology	6	6	6	6	6	6
Department of the Interior:						
Bureau of Land Management:						
Miscellaneous Permanent Payment Accounts	59	28	48	58	25	35
Office of Surface Mining Reclamation and Enforcement:						
Payments to States in Lieu of Coal Fee Receipts					10	7
Abandoned Mine Reclamation Fund	129	115	112	148	143	131
United States Fish and Wildlife Service:						
Federal Aid in Wildlife Restoration	672	725	847	751	775	810
Cooperative Endangered Species Conservation Fund	66	86	90	66	78	84
Coastal Impact Assistance					1	1
Sport Fish Restoration	458	513	498	421	469	504
National Park Service:						
Land Acquisition and State Assistance	115	507	519	8	55	137
Departmental Offices:						
National Forests Fund, Payment to States	4	4	5	4	4	5
Leases of Lands Acquired for Flood Control, Navigation, and Allied Purposes	35	28	30	35	28	30
States Share from Certain Gulf of Mexico Leases	353	249	363	353	249	363
Corps of Engineers--Civil Works:						
South Dakota Terrestrial Wildlife Habitat Restoration Trust Fund	2	2	3	1	2	2
Environmental Protection Agency:						
State and Tribal Assistance Grants			25,400			12,700
Environmental Programs and Management		43	540		3	282
Total, mandatory	1,899	2,306	28,461	1,856	1,848	15,097
Total, Natural Resources and Environment	8,111	8,612	35,309	7,211	6,689	20,678
Agriculture						
Discretionary:						
Department of Agriculture:						
National Institute of Food and Agriculture:						
Extension Activities	446	562		429	380	492
National Institute of Food and Agriculture			979			536
Research and Education Activities	373	389		292	328	333
Agricultural Marketing Service:						
Payments to States and Possessions	1	6		1	6	
Farm Service Agency:						
State Mediation Grants	6	7	7	5	7	7
Total, discretionary	826	964	986	727	721	1,368
Mandatory:						
Department of Agriculture:						
Agricultural Marketing Service:						
Payments to States and Possessions	80	185	85	77	92	85
Total, Agriculture	906	1,149	1,071	804	813	1,453
Commerce and Housing Credit						
Discretionary:						
Department of Commerce:						
National Oceanic and Atmospheric Administration:						
Fisheries Disaster Assistance	300	300		85	390	380
Mandatory:						
Department of Commerce:						
National Telecommunications and Information Administration:						

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
State and Local Implementation Fund				8	11	2
Department of the Treasury:						
Departmental Offices:						
State Small Business Credit Initiative		10,000			7,372	2,472
Federal Communications Commission:						
Universal Service Fund	1,744	2,235	2,104	2,141	1,951	2,085
Total, mandatory	1,744	12,235	2,104	2,149	9,334	4,559
Total, Commerce and Housing Credit	2,044	12,535	2,104	2,234	9,724	4,939
Transportation						
Discretionary:						
Department of Transportation:						
Office of the Secretary:						
National Infrastructure Investments	975	980	980	482	1,223	942
Federal Aviation Administration:						
Grants for Airports (Airport and Airway Trust Fund)				3,289	3,382	3,482
Grants for Airports (Airport and Airway Trust Fund) (non-add obligati on limitations) ¹	3,350	3,350	3,350			
Federal Highway Administration:						
Emergency Relief Program				973	888	608
Highway Infrastructure Programs	2,166	12,000		1,013	2,093	5,726
Appalachian Development Highway System				3	9	6
Federal-aid Highways				45,596	45,827	45,888
Federal-aid Highways (non-add obligation limitations) ¹	45,035	44,839	45,030			
Miscellaneous Appropriations	-19			5	13	12
Miscellaneous Highway Trust Funds				3	12	11
Federal Motor Carrier Safety Administration:						
Motor Carrier Safety Grants				357	470	365
Motor Carrier Safety Grants (non-add obligation limitations) ¹	391	420	388			
National Highway Traffic Safety Administration:						
Highway Traffic Safety Grants				575	736	782
Highway Traffic Safety Grants (non-add obligation limitations) ¹	724	728	623			
Federal Railroad Administration:						
Northeast Corridor Improvement Program				2	8	9
Capital and Debt Service Grants to the National Railroad Passenger Corporation ..				1		
Restoration and Enhancement Grants	2	5				1
Magnetic Levitation Technology Deployment Program	2	2				2
Rail Safety Technology Program		-1				1
Railroad Safety Grants				10	16	7
Grants to the National Railroad Passenger Corporation					4	11
Intercity Passenger Rail Grant Program		-10		1	5	5
Rail Line Relocation and Improvement Program		-13				1
Capital Assistance for High Speed Rail Corridors and Intercity Passenger Rail Service				8	88	56
Next Generation High-speed Rail		-3				1
Pennsylvania Station Redevelopment Project				4	1	
Northeast Corridor Grants to the National Railroad Passenger Corporation	1,188	1,351	1,293	1,190	1,352	1,299
National Network Grants to the National Railroad Passenger Corporation	1,819	1,637	1,393	1,819	1,638	1,396
Federal-State Partnership for State of Good Repair	198	198			24	113
Consolidated Rail Infrastructure and Safety Improvements	322	371	368	40	147	205
Federal Transit Administration:						
Job Access and Reverse Commute Grants					1	
Washington Metropolitan Area Transit Authority	150	150	150	178	144	144
Formula Grants		-2		15	34	
Capital Investment Grants	1,978	2,014	2,473	2,134	2,349	3,216
Public Transportation Emergency Relief Program				802	1,202	1,083

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Discretionary Grants (Highway Trust Fund, Mass Transit Account) .....	.....	.....	.....	.....	15	.....
Transit Formula Grants .....	.....	.....	.....	9,909	9,601	9,962
<i>Transit Formula Grants (non-add obligation limitations) ¹</i>	11,372	11,450	11,450	.....	.....	.....
Pipeline and Hazardous Materials Safety Administration:						
Pipeline Safety	56	58	56	56	77	69
Trust Fund Share of Pipeline Safety	8	8	11	8	8	11
Total, discretionary	8,845	18,745	6,724	68,473	71,367	75,414
<i>Total, obligation limitations (non-add) ¹</i>	60,872	60,787	60,841	.....	.....	.....
Mandatory:						
Department of Homeland Security:						
United States Coast Guard:						
Boat Safety	112	126	119	105	119	119
Department of Transportation:						
American Jobs Plan Funding for Transportation Infrastructure .....	.....	.....	75,740	.....	.....	11,576
Federal Aviation Administration:						
Grants for Airports (Airport and Airway Trust Fund)	3,579	5,575	3,168	.....	.....	.....
Federal Highway Administration:						
Federal-aid Highways	45,350	45,283	45,343	731	742	726
Miscellaneous Appropriations	-1	.....	.....	.....	.....	.....
Federal Motor Carrier Safety Administration:						
Motor Carrier Safety Grants	388	388	388	.....	.....	.....
National Highway Traffic Safety Administration:						
Highway Traffic Safety Grants	661	665	560	.....	.....	.....
Federal Railroad Administration:						
Northeast Corridor Grants to the National Railroad Passenger Corporation .....	.....	969	.....	.....	969	.....
National Network Grants to the National Railroad Passenger Corporation .....	.....	729	.....	.....	729	.....
Federal Transit Administration:						
Transit Formula Grants	11,344	11,422	11,422	.....	.....	.....
Total, mandatory	61,433	65,157	136,740	836	2,559	12,421
Total, Transportation	70,278	83,902	143,464	69,309	73,926	87,835
Community and Regional Development						
Discretionary:						
Department of Agriculture:						
Rural Utilities Service:						
Distance Learning, Telemedicine, and Broadband Program	470	555	672	72	447	566
Rural Water and Waste Disposal Program Account	657	617	717	614	741	802
Rural Housing Service:						
Rural Community Facilities Program Account	86	60	60	61	65	53
Rural Business-Cooperative Service:						
Rural Business Program Account	92	61	81	58	78	84
Department of Commerce:						
Economic Development Administration:						
Economic Development Assistance Programs	1,763	3,296	359	302	1,046	1,748
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance	3,025	2,915	2,905	2,023	2,047	2,872
State and Local Programs .....	.....	.....	.....	273	131	.....
Disaster Relief Fund	62,546	18,892	19,299	43,317	40,738	12,503
Department of Housing and Urban Development:						
Community Planning and Development:						
Community Development Fund	8,425	3,475	3,770	5,235	9,196	9,676
Brownfields Redevelopment .....	.....	.....	.....	.....	2	1
Office of Lead Hazard Control and Healthy Homes:						

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Lead Hazard Reduction	290	360	400	81	232	283
Department of the Interior:						
Bureau of Indian Affairs:						
Operation of Indian Programs	178	178	178	178	180	176
Indian Guaranteed Loan Program Account	12	12	12	6	3	7
Delta Regional Authority	15	15	15	10	16	21
Denali Commission	15	15	15	36	22	22
Total, discretionary	77,574	30,451	28,483	52,266	54,944	28,814
Mandatory:						
Department of Commerce:						
Economic Development Administration:						
Economic Development Assistance Programs			1,500			227
Regional Innovation Hubs			10,000			3,500
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance		400	300		4	129
Disaster Relief Fund		50,000			25,000	13,593
Department of Housing and Urban Development:						
Community Planning and Development:						
Community Development Fund			500			5
Main Street Grants			250			
Community Development Loan Guarantees Program Account		2			2	
Neighborhood Stabilization Program				19	18	17
Department of the Interior:						
Bureau of Indian Affairs:						
Indian Guaranteed Loan Program Account	35	14		35	15	
Department of the Treasury:						
Fiscal Service:						
Gulf Coast Restoration Trust Fund	335	319	320	179	292	292
Total, mandatory	370	50,735	12,870	233	25,331	17,763
Total, Community and Regional Development	77,944	81,186	41,353	52,499	80,275	46,577
Education, Training, Employment, and Social Services						
Discretionary:						
Department of Education:						
Office of Elementary and Secondary Education:						
Indian Education	176	193	178	163	225	192
Impact Aid	1,481	1,496	1,536	1,464	1,391	1,575
Safe Schools and Citizenship Education	310	217	650	164	279	241
Education Stabilization Fund	16,644	185,149		2,107	24,663	56,816
Education for the Disadvantaged	16,946	17,176	37,176	15,810	18,746	17,502
School Improvement Programs	5,261	5,296	6,401	4,591	5,862	5,431
Office of Innovation and Improvement:						
Innovation and Improvement	988	999	1,163	775	1,484	1,122
Office of English Language Acquisition:						
English Language Acquisition	736	745	848	634	827	748
Office of Special Education and Rehabilitative Services:						
Special Education	13,674	16,886	16,810	12,741	14,313	14,149
Rehabilitation Services	86	87	110	78	86	101
Office of Career, Technical, and Adult Education:						
Career, Technical and Adult Education	1,938	2,010	2,031	1,687	2,083	2,019
Office of Postsecondary Education:						
Higher Education	365	368	408	335	428	223
Institute of Education Sciences	27	27	27	21	43	34

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Disaster Education Recovery				279	586	550
Department of Health and Human Services:						
Administration for Children and Families:						
Promoting Safe and Stable Families	93	83	106	86	77	88
Children and Families Services Programs	14,393	15,891	14,545	11,892	13,510	14,743
Administration for Community Living:						
Aging and Disability Services Programs	3,038	3,853	1,963	2,291	2,502	4,093
Department of the Interior:						
Bureau of Indian Affairs:						
Operation of Indian Programs				68	2	
Bureau of Indian Education:						
Operation of Indian Education Programs	94	94	94	38	66	93
Department of Labor:						
Employment and Training Administration:						
Training and Employment Services	3,433	3,125	3,685	2,782	3,430	3,516
State Unemployment Insurance and Employment Service Operations	84	81	81	88	84	76
Unemployment Trust Fund	4,098	1,124	1,192	3,275	1,128	1,161
Corporation for National and Community Service:						
Operating Expenses	15	15	15	270	133	66
Corporation for Public Broadcasting	540	640	485	540	640	485
District of Columbia:						
District of Columbia General and Special Payments:						
Federal Payment for Resident Tuition Support	40	40	40	40	40	40
Federal Payment for School Improvement	53	53	53	53	53	53
Institute of Museum and Library Services:						
Office of Museum and Library Services: Grants and Administration	284	436	240	216	208	407
National Endowment for the Arts:						
Grants and Administration	82	68	80	77	76	70
National Endowment for the Humanities:						
Grants and Administration		53			42	
Total, discretionary	84,879	256,205	89,917	62,565	93,007	125,594
Mandatory:						
Department of Education:						
Office of Elementary and Secondary Education:						
Infrastructure			12,400			1,240
Office of Innovation and Improvement:						
Innovation and Improvement			1,800			36
Office of Special Education and Rehabilitative Services:						
Special Education			90			4
Rehabilitation Services	3,397	3,466	3,507	2,961	3,920	3,483
Office of Career, Technical, and Adult Education:						
Career, Technical and Adult Education			1,100			55
Office of Postsecondary Education:						
Higher Education			6,200			186
Office of Federal Student Aid:						
Free Community College			14,312			429
Department of Health and Human Services:						
Administration for Children and Families:						
Promoting Safe and Stable Families	975	560	475	462	727	601
Social Services Block Grant	1,685	1,607	1,603	1,727	1,583	1,640
Department of Labor:						
Employment and Training Administration:						
Federal Unemployment Benefits and Allowances	410	371	235	175	154	201
National Endowment for the Arts:						
Grants and Administration		52			14	38

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
National Endowment for the Humanities:						
Grants and Administration		52			50	6
Total, mandatory	6,467	6,108	41,722	5,325	6,448	7,919
Total, Education, Training, Employment, and Social Services	91,346	262,313	131,639	67,890	99,455	133,513
Health						
Discretionary:						
Department of Agriculture:						
Food Safety and Inspection Service:						
Salaries and Expenses	56	57	58	55	57	58
Department of Health and Human Services:						
Health Resources and Services Administration:						
Health Resources and Services	3,031	2,972	3,037	2,926	2,970	3,037
Indian Health Service:						
Payments for Tribal Leases		101	150		101	150
Contract Support Costs	909	916	1,142	839	1,039	1,142
Centers for Disease Control and Prevention:						
CDC-wide Activities and Program Support	4,197	4,870	4,870	1,649	1,727	1,689
Substance Abuse and Mental Health Services Administration	5,332	12,622	8,757	4,322	5,698	7,998
Departmental Management:						
Public Health and Social Services Emergency Fund	276	58,761	292	247	22,540	13,961
Department of Labor:						
Occupational Safety and Health Administration:						
Salaries and Expenses	180	183	170	180	183	171
Mine Safety and Health Administration:						
Salaries and Expenses	11	11	11	11	11	11
Total, discretionary	13,992	80,493	18,487	10,229	34,326	28,217
Mandatory:						
Department of Health and Human Services:						
Health Resources and Services Administration:						
Maternal, Infant, and Early Childhood Home Visiting Programs	376	527	377	389	407	430
Centers for Medicare and Medicaid Services:						
Rate Review Grants				7	5	5
Affordable Insurance Exchange Grants		20			15	5
Cost-sharing Reductions		1,307	1,307		1,307	1,326
Grants to States for Medicaid	467,569	519,918	570,375	458,468	521,127	570,687
Children's Health Insurance Fund	20,515	19,801	20,601	16,880	17,220	17,142
State Grants and Demonstrations	422	526	511	333	307	364
Child Enrollment Contingency Fund	4,913	60	184	2	294	
Departmental Management:						
Pregnancy Assistance Fund				20	6	
Department of the Treasury:						
Internal Revenue Service:						
Refundable Premium Tax Credit	7,730	7,875	7,485	7,072	7,875	7,485
Total, mandatory	501,525	550,034	600,840	483,171	548,563	597,444
Total, Health	515,517	630,527	619,327	493,400	582,889	625,661
Income Security						
Discretionary:						
Department of Agriculture:						
Food and Nutrition Service:						
Commodity Assistance Program	1,195	841	442	652	1,492	440
Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) ...	5,500	4,750	6,000	5,011	4,283	5,886
Department of Health and Human Services:						
Administration for Children and Families:						

Table 11–2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Low Income Home Energy Assistance	4,640	8,250	3,850	3,812	7,178	5,260
Refugee and Entrant Assistance	524	535	1,500	496	2,000	1,925
Payments to States for the Child Care and Development Block Grant	9,314	54,899	7,365	7,021	18,299	26,351
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance	325	130	130	251	299	131
Emergency Food and Shelter				2		
Department of Housing and Urban Development:						
Public and Indian Housing Programs:						
Public Housing Operating Fund	5,171			4,580	1,833	
Revitalization of Severely Distressed Public Housing (HOPE VI)				4	4	4
Native Hawaiian Housing Block Grant	2	2	7	1	3	5
Tenant Based Rental Assistance	25,171	30,821	30,519	24,632	26,101	30,436
Public Housing Capital Fund	2,839			2,220	2,553	1,823
Native American Programs	1,124	825	1,000	627	922	946
Housing Certificate Fund				20	27	15
Choice Neighborhoods Initiative	175	200	250	124	144	185
Self-Sufficiency Programs	130	155	175	77	105	134
Public Housing Fund		7,687	8,424		3,729	5,753
Community Planning and Development:						
Homeless Assistance Grants	5,481	1,600	1,867	1,216	2,485	2,574
Home Investment Partnership Program	1,350	1,350	1,850	827	1,161	1,267
Housing Opportunities for Persons with AIDS	475	430	450	317	439	459
Permanent Supportive Housing					5	
Housing Programs:						
Project-based Rental Assistance	345	350	355	272	277	282
Department of Labor:						
Employment and Training Administration:						
Unemployment Trust Fund	1,118	3,316	3,249	964	3,864	3,480
Total, discretionary	64,879	116,141	67,433	53,126	77,203	87,356
Mandatory:						
Department of Agriculture:						
Agricultural Marketing Service:						
Funds for Strengthening Markets, Income, and Supply (section 32)	1,167	1,191	1,219	947	1,421	1,245
Food and Nutrition Service:						
Supplemental Nutrition Assistance Program	8,121	10,320	8,559	8,006	10,173	8,717
Commodity Assistance Program	24	61	24	16	57	33
Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) ..		881			471	177
Child Nutrition Programs	32,587	26,573	28,257	22,709	31,928	32,178
Department of Health and Human Services:						
Administration for Children and Families:						
Payments to States for Child Support Enforcement and Family Support Programs ..	4,566	4,439	4,194	4,424	4,388	4,157
Contingency Fund	608	608	608	628	608	608
Payments for Foster Care and Permanency	9,108	10,415	9,965	8,836	10,764	10,242
Child Care Entitlement to States	2,917	3,550	3,550	2,979	3,187	3,447
Temporary Assistance for Needy Families	16,736	17,736	16,736	16,551	16,667	17,267
Department of Homeland Security:						
Federal Emergency Management Agency:						
Federal Assistance		510				352
Department of Housing and Urban Development:						
Public and Indian Housing Programs:						
Native Hawaiian Housing Block Grant		5			1	3
Native American Programs		740	400		101	483
Public Housing Fund			40,000			1,200
Community Planning and Development:						

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Home Investment Partnership Program .....	.....	4,950	7,000	.....	1	679
Department of the Treasury:						
Departmental Offices:						
Homeowner Assistance Fund .....	.....	9,958	.....	.....	9,923	11
Total, mandatory	75,834	91,937	120,512	65,096	89,690	80,799
Total, Income Security	140,713	208,078	187,945	118,222	166,893	168,155
Social Security						
Mandatory:						
Social Security Administration:						
Federal Disability Insurance Trust Fund	3	7	2	14	10	7
Veterans Benefits and Services						
Discretionary:						
Department of Veterans Affairs:						
Veterans Health Administration:						
Medical Community Care	1,424	1,991	1,766	1,424	1,991	1,766
Medical Services	1,297	1,012	705	1,297	1,012	705
Departmental Administration:						
Grants for Construction of State Extended Care Facilities	240	590	.....	214	405	230
Grants for Construction of Veterans Cemeteries	45	45	45	44	93	45
Total, discretionary	3,006	3,638	2,516	2,979	3,501	2,746
Mandatory:						
Department of Veterans Affairs:						
Veterans Health Administration:						
Veterans Medical Care and Health Fund .....	.....	538	.....	.....	.....	538
Total, Veterans Benefits and Services	3,006	4,176	2,516	2,979	3,501	3,284
Administration of Justice						
Discretionary:						
Department of Housing and Urban Development:						
Fair Housing and Equal Opportunity:						
Fair Housing Activities	73	73	85	65	71	77
Department of Justice:						
Legal Activities and U.S. Marshals:						
Assets Forfeiture Fund	21	21	21	15	20	20
Office of Justice Programs:						
Research, Evaluation, and Statistics	17	17	17	4	4	4
State and Local Law Enforcement Assistance	605	605	605	918	1,305	1,269
Juvenile Justice Programs	301	320	772	224	319	483
Community Oriented Policing Services	288	331	596	150	384	523
Violence against Women Prevention and Prosecution Programs	500	510	981	427	514	493
Equal Employment Opportunity Commission:						
Salaries and Expenses	31	28	32	46	40	42
Federal Drug Control Programs:						
High Intensity Drug Trafficking Areas Program	264	290	294	252	358	248
State Justice Institute:						
Salaries and Expenses	7	7	8	7	7	12
Total, discretionary	2,107	2,202	3,411	2,108	3,022	3,171
Mandatory:						
Department of Housing and Urban Development:						
Fair Housing and Equal Opportunity:						
Fair Housing Activities .....	.....	19	.....	.....	.....	8
Department of Justice:						
Legal Activities and U.S. Marshals:						

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
Assets Forfeiture Fund	556	225	250	640	273	289
Office of Justice Programs:						
Crime Victims Fund	7,166	5,860	5,860	6,533	7,340	5,020
Department of the Treasury:						
Departmental Offices:						
Treasury Forfeiture Fund	101	109	132	87	102	108
Total, mandatory	7,823	6,213	6,242	7,260	7,715	5,425
Total, Administration of Justice	9,930	8,415	9,653	9,368	10,737	8,596
General Government						
Discretionary:						
Department of the Interior:						
United States Fish and Wildlife Service:						
National Wildlife Refuge Fund	13	13	.....	13	13	.....
Insular Affairs:						
Assistance to Territories	130	79	86	66	122	99
Department-Wide Programs:						
Payments in Lieu of Taxes .....	.....	.....	525	.....	.....	525
District of Columbia:						
District of Columbia Courts:						
Federal Payment to the District of Columbia Courts	251	250	274	259	253	271
Federal Payment for Defender Services in District of Columbia Courts	46	46	46	34	50	52
District of Columbia General and Special Payments:						
Federal Support for Economic Development and Management Reforms in the District	15	15	16	15	15	16
Election Assistance Commission:						
Election Security Grants	825	.....	100	822	3	100
Total, discretionary	1,280	403	1,047	1,209	456	1,063
Mandatory:						
Department of Agriculture:						
Forest Service:						
Forest Service Permanent Appropriations	201	240	95	267	288	120
Department of Energy:						
Energy Programs:						
Payments to States under Federal Power Act	3	6	6	4	9	6
Department of the Interior:						
Office of Surface Mining Reclamation and Enforcement:						
Payments to States in Lieu of Coal Fee Receipts	42	38	35	72	125	103
United States Fish and Wildlife Service:						
National Wildlife Refuge Fund	7	8	8	8	8	8
Departmental Offices:						
Mineral Leasing and Associated Payments	1,400	1,488	1,581	1,400	1,488	1,581
National Petroleum Reserve, Alaska	13	12	14	13	12	14
Payment to Alaska, Arctic National Wildlife Refuge .....	.....	8	2	.....	8	2
Geothermal Lease Revenues, Payment to Counties	4	5	5	4	5	5
Insular Affairs:						
Assistance to Territories	28	28	28	22	21	22
Payments to the United States Territories, Fiscal Assistance	343	302	331	343	302	331
Department-Wide Programs:						
Payments in Lieu of Taxes	517	525	.....	517	525	.....
Department of the Treasury:						
Alcohol and Tobacco Tax and Trade Bureau:						
Internal Revenue Collections for Puerto Rico	471	476	481	471	476	481
District of Columbia:						
District of Columbia Courts:						

Table 11-2. FEDERAL GRANTS TO STATE AND LOCAL GOVERNMENTS—BUDGET AUTHORITY AND OUTLAYS—Continued
(In millions of dollars)

Function, Category, Agency and Program	Budget Authority			Outlays		
	2020 Actual	2021 Estimate	2022 Estimate	2020 Actual	2021 Estimate	2022 Estimate
District of Columbia Crime Victims Compensation Fund	6	6	6	9	6	6
Total, mandatory	3,035	3,142	2,592	3,130	3,273	2,679
Total, General Government	4,315	3,545	3,639	4,339	3,729	3,742
Total, Grants ²	925,028	1,305,357	1,196,677	829,093	1,039,474	1,111,233
Discretionary	264,287	516,252	226,715	259,418	344,103	360,215
<i>Transportation obligation limitations (non-add)</i> ¹	60,872	60,787	60,841	.....	.....	.....
Mandatory	660,741	789,105	969,962	569,675	695,371	751,018

¹ Mandatory contract authority provides budget authority for these programs, but program levels are set by discretionary obligation limitations in appropriations bills and outlays are recorded as discretionary. This table shows the obligation limitations as non-additive items to avoid double counting.

² Amounts reflected in 2021 and 2022 may understate total grants funding because some American Jobs Plan initiatives and certain American Rescue Plan Act programs cover a range of activities (including, but not solely, grants to states and localities).

